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1	PLANNIN	G COMMISSION MINUTES
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3		September 18, 2002
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5 6 7	CALL TO ORDER:	Chairman Vlad Voytilla called the meeting to order at 7:01 p.m. in the Beaverton City
8		Hall Council Chambers at 4755 SW Griffith Drive.
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11 12	ROLL CALL:	Present were Chairman Vlad Voytilla, Planning Commissioners Bob Barnard, Eric
13		Johansen, Dan Maks, Shannon Pogue and
14		Scott Winter. Planning Commissioner Gary
15		Bliss was excused.
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17 18		Associate Planner Scott Whyte, Senior Planner John Osterberg, Senior Planner
19		Barbara Fryer, Planning Services Director
20		Hal Bergsma, Associate Planner Jeff Salvon,
21		Associate Planner Suzanne Carey, Assistant
22		City Attorney Ted Naemura and Recording
23		Secretary Sandra Pearson represented staff.
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26		alled to order by Chairman Voytilla, who presented
27	the format for the n	neeting.
28	THEIMODE	
29	<u>VISITORS:</u>	
30	C1 : 17 (:11	1 1 .6 .1
31		asked if there were any visitors in the audience
32	0	the Commission on any non-agenda issue or item.
33	There were none.	
34	STAFF COMMINICATI	ION.
35	STAFF COMMUNICATI	ION:
36 37	Chairman Voytille	a announced that those individuals who are
38		second agenda item, specifically the Scenic Tree
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Project, are invited to attend the informational session provided by staff behind the partition in the back of the Council Chambers. Observing that this would provide those interested with an opportunity to review in detail the documents and maps pertaining to this issue, he emphasized that the public is encouraged to participate in this action.

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OLD BUSINESS:

Chairman Voytilla opened the Public Hearing and read the format for Public Hearings. There were no disqualifications of the Planning Commission members. No one in the audience challenged the right of any Commissioner to hear any of the agenda items, to participate in the hearing or requested that the hearing be postponed to a later date. He asked if there were any ex parte contact, conflict of interest or disqualifications in any of the hearings on the agenda. There was no response.

CONTINUANCES:

1. <u>CUP2002-0016 - PILGRIM LUTHERAN CHURCH CHILD CARE:</u> CONDITIONAL USE PERMIT

(Continued from August 28, 2002)

Pilgrim Lutheran Church currently operates a private elementary school between the hours of 8:00 a.m. and 3:30 p.m., Monday through Friday. The proposed childcare facility would occupy a portion of the existing classroom space within the church and would operate between the hours of 6:30 a.m. to 6:30 p.m., Monday through Friday. The maximum number of children attending the childcare facility at any one time would be fifty, and an area outside the church building, on the north side of SW 12th Avenue, would be fenced and converted to an outdoor play area. A decision for action on the proposed development shall be based upon the CUP approval criteria as listed in Section 40.05.15.2.C of the Beaverton Development Code.

Associate Planner Scott Whyte briefly discussed this proposal, observing that the Public Hearing has been continued from August 28, 2002. He described the Staff Memorandum dated September 11, 2002, which identified concerns expressed by the Planning Commission, as follows:

- 1. Reciprocal Parking Agreement in Writing;
- 2. Clarification as to Classroom Occupancy Limits;
- 3. Sight Distance Verification at Exit on SW 12th Street;
- 4. Clarification as to Fence Appearance; and
- 5. Review of Compliance with Section 60.60.10.6.

as well as the responses of both the applicant and staff.

Mr. Whyte discussed the Reciprocal Parking Agreement, observing that the applicant had addressed this issue and provided two written documents, as follows: 1) a letter from the Tualatin Hills Park and Recreation District (THPRD), dated May 14, 1974, with regard to an easement for parking; and 2) a letter dated September 4, 2002, prepared by *Pilgrim Lutheran Church* and signed by the Supervisor for the Elsie Stuhr Center, with regard to the shared use of parking.

Mr. Whyte addressed the issue of classroom occupancy limits, observing that the requested information was provided in summary on page 4 of this Memorandum, specifically information with regard to previous conditional uses related to expansion of the school.

7:06 p.m. – Bob Barnard arrived.

Mr. Whyte pointed out that quick calculations had determined a building code load occupancy limit of 345 individuals, noting that staff had found no specified limit placed on total classroom enrollment or total occupancy. He pointed out that the current enrollment figure of 215 students, at the ratio of approximately 24 students per class, may be closer to actual limits of classroom occupancy, and that this finding can be made with a better understanding as to the practical uses of classroom space and other factors in place that limit the actual classroom size.

With regard to the issue of sight distance verification at the exit on SW 12th Street, Mr. Whyte mentioned that there had been concern with whether the fence placement would comply with the sight distance standards. He explained that the applicant has made appropriate adjustments to address this issue with regard to the required distance.

Mr. Whyte referred to the issue concerning fence appearance, observing that in order to soften the appearance of the fence, the applicant has also proposed some additional shrubbery in front of the proposed chain link fence.

Mr. Whyte noted that in compliance with Development Code 60.60.10.6, an exhibit has been prepared by the City Transportation Division, noting that this exhibit basically consists of a statement that the ultimate number of trips will not add 20 or more through trips per hour on SW 12th Street, which is a neighborhood route.

Referring to the proposed Conditions of Approval, Mr. Whyte mentioned that there have been some revisions to Conditions of Approval Nos. 3 and 4, as follows:

3. Prior to beginning operation of the childcare service, the applicant shall construct a five-foot fence to the location <u>as modified by Exhibit 4 of the Staff Memorandum dated September 11, 2002</u> and design approved by the City for an outdoor play area, as required in Section 60.40.25.8 of the Development Code. <u>Shrubbery proposed along the site frontage of SW 12th Street where shown to the quantity and description provided in the applicant's letter received September 5, 2002 shall be planted within three weeks following fence construction.</u>

4. Pursuant to Section 40.05.15.1.F of the Development Code, separate Conditional Use Permit approval shall be required for any future expansion to occupancy associated with the day care facility, or <u>occupancy</u> expansion associated with the existing elementary and middle school program, or the introduction of any other school program that utilizes church and school facilities.

Concluding, Mr. Whyte offered to respond to questions.

Observing that the Staff Memorandum had been very helpful in addressing his concerns, Commissioner Maks questioned whether the applicant's statement would be considered to be part of the evidence with regard to a land use action.

Mr. Whyte agreed that an applicant's statement is considered to be part of record, emphasizing that the Planning Commission's decision is based upon the evidence within this public record.

Commissioner Maks pointed out that any documentation provided by Land Use Consultants and Traffic Engineers would also be considered part of the evidentiary presentation of the applicant, reiterating that this is the information on which a decision of the Planning Commission is based. He requested clarification of whether the Staff Report is also considered to be a part of that evidence to be reviewed and factored into a decision.

Mr. Whyte concurred with Commissioner Maks' observations with regard to information that is considered evidence with regard to a decision regarding a land use action.

Commissioner Maks expressed his appreciation of the additional information that had been provided.

Mr. Whyte announced that copies of the minutes of the Planning Commission Meeting of January 26, 2000 had been distributed, observing that this meeting had addressed the expansion of the church and school facilities. He pointed out that several statements within these minutes actually refer to the occupancy.

Commissioner Maks noted that the applicant at that time had indicated that the occupancy would not exceed 240 individuals, and expressed his appreciation to the Traffic Engineer for addressing his concern.

Commissioner Johansen requested clarification with regard to Condition of Approval No. 5, specifically if the Planning commission approves a maximum occupancy of 50, this amount could be increased or decreased by a decision of the Oregon Employment Department Childcare Division, and whether this would mean that the proposal, as approved, is out of compliance.

Observing that the Oregon Employment Department Childcare Division has the option of requesting less than the proposed maximum occupancy of 50, Mr. Whyte emphasized that Condition of Approval No. 2 provides that the childcare occupancy shall not exceed 50 children at any one time.

Commissioner Johansen questioned specifically whether the applicant requests that the Oregon Employment Department Childcare Division license a specific number for the occupancy limit.

Mr. Whyte deferred Commissioner Johansen's question to the applicant, observing that while the facility is currently licensed for 35 children, staff understands that they intend to request certification for a maximum of 50 children.

APPLICANT:

<u>HELEN HANSON</u>, representing *Pilgrim Lutheran Church*, pointed out that she would like to offer some additional information with regard to the proposal for the childcare operation at the church. She discussed the availability of private Christian elementary schools within the City of Beaverton, noting that there are only three additional facilities of this nature, as follows:

- *Holy Trinity* on SW Walker Road;
- St. Cecelia's on SW 5th Street; and
- St. Mary of the Valley on SW 148th Avenue.

Observing that all three of these facilities are currently full, Ms. Hanson emphasized that they are not accepting any additional enrollments at this time. She pointed out that *Holy Trinity Elementary* has been in operation since 1962, and has an enrollment of 262 students. Noting that *St. Cecelia's* has operated since 1915, she mentioned that this facility has an enrollment of 270 students. Referring to *St. Mary of the Valley*, which has been in operation since 1902, she pointed out that this facility has an enrollment of 386 students. Emphasizing that all of these schools offer some form of childcare on their sites, she explained that she had attempted to locate information with regard to either Christian or secular childcare centers that provide transportation for day school children.

Chairman Voytilla advised Ms. Hanson to address the applicable criteria.

Ms. Hanson informed Chairman Voytilla that she is addressing the criteria with regard to the critical shortage of private Christian elementary schools within the City of Beaverton.

Chairman Voytilla directed Ms. Hanson to specifically address the five issues of concern specified at the previous Public Hearing on August 28, 2002.

Ms. Hanson indicating that she is attempting to address the issue with regard to the enrollment and occupancy of the facility.

Chairman Voytilla requested clarification of how information with regard to these other facilities addresses the applicable criteria.

Ms. Hanson reiterated that there is a critical shortage within the City of Beaverton allowing parents to enroll their children in private Christian elementary schools. She emphasized that *Pilgrim Lutheran School* is the only such facility that is accepting applications for enrollment at this particular time. She pointed out that although the issue targeted by Commissioner Maks is the traffic, it has been determined that the parents are welcoming this childcare center as providing the opportunity to locate their children together in one facility without having to bus their children around, thereby increasing traffic. She expressed her opinion that the overall burden with regard to traffic in the City of Beaverton would be both significantly lightened and spread out over a greater period of time.

Chairman Voytilla advised Ms. Hanson that she had been instructed to address five particular issues of concern, adding that without providing technical data to support the statement she had just made, this information actually has no bearing on this decision. He pointed out that it is necessary to provide a Traffic Study to support her statements, emphasizing that a Traffic Engineer should prepare a Traffic Study that addresses specific criteria. He suggested that she stick to the five issues outlined by the Planning Commission, requesting that she not further complicate what should be a relatively simple case.

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Referring to the school enrollment and occupancy issue, Ms. Hanson explained that while the pre-school classes have an occupancy limitation of 30 students, there are four sessions of students utilizing those classrooms throughout a period of one week. She noted that while the enrollment might be only 30 students, the occupancy might actually be 80 students. Observing that Kindergarten creates a similar situation, she noted that this level involves two sessions. Pointing out that 18 rooms within the facility can be used for instructional purposes, she noted that two of the smallest rooms are reserved for meetings, leaving a total of 16 classrooms for instructional purposes, rather than the nine indicated in the Staff Report, adding that three of these 16 classrooms have been reserved for the childcare facility. She explained that two of the three Christian schools within the City of Beaverton have established a classroom limit of 30 students, adding that the third school has a limit of 28 children per classroom, and that 13 classrooms of 30 students would allow for a total of 390 students for Pilgrim Lutheran School. She pointed out that only the Fire Marshall had established any enrollment or occupancy limitations on any of these other schools. Observing that the school had opened its doors in 1965, she explained that there has been an annual increase of approximately five students, emphasizing that it is not anticipated that there would be any massive increases in the future. Concluding, she offered to respond to questions.

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Commissioner Winter requested clarification with regard to the 215 students, specifically whether this indicates a total of 24 students per each of the nine grades, rather than a classroom size of 24 students.

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Mr. Whyte advised Commissioner Winter that there with the reference of 24 students per classroom, the total calculation provides for a total of 216 students.

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On question, Ms. Hanson clarified for Commissioner Winter that thirteen classrooms are available for school use.

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Commissioner Maks advised Ms. Hanson that while he understands some of her confusion, occupancy and enrollment are two separate issues, emphasizing that he does not intend to approve any occupancy of greater than 240 students. He pointed out that while the Planning Commission had been concerned with occupancy with regard to the application submitted in the year 2000, he is also more concerned with the occupancy than the enrollment at this time. He pointed out that the application at this time concerns only the 50 students within the childcare center, adding that it is not appropriate to deny any application based upon another application. He expressed his appreciation of the additional information that had been provided, noting that the document had been very well drafted. Agreeing that this facility provides a benefit to the community, he noted that although every neighborhood wants a school and a church in their neighborhood, they do not want these facilities located right next door to their own home. Concluding, he observed that his questions have been addressed.

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MIKE BAILEY, Reverend of *Pilgrim Lutheran Church*, stated that although he has no intention of appearing redundant and repeating information that had already been provided by Ms. Hanson, he would like Commissioner Johansen's question to be addressed.

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Ms. Hanson clarified that in response to Commissioner Johansen's question, she has been in contact with the Oregon Employment Department Childcare Division, adding that they have indicated that they are ready, willing and able to license the facility for 50 children.

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Commissioner Johansen questioned whether the applicant requests licensing for a specific number of children.

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Ms. Hanson advised Commissioner Johansen that the applicant requests licensing for a specific number of students, at which point the Oregon Employment Department Childcare Division analyzes the facility to determine whether all of the requirements with regard to that number of children are met.

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PUBLIC TESTIMONY:

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On question, no member of the public testified with regard to this application.

In response to Commissioner Johansen's question with regard to Development Code Section 60.40.25.8.A relating to Condition of Approval No. 5, Mr. Whyte explained that this actually relates to the submission of requirements for a childcare facility. He clarified that if a conditional use is required, in addition to the typical requirements for a CUP, certain information shall also be supplied for consideration. He noted that this information includes the maximum number of childen for which the facility is proposed to be licensed, adding that the applicant has provided this information. Observing that staff sees no harm in retaining Condition of Approval No. 5, he pointed out that if eliminated, this issue is also addressed through Condition of Approval No 2, which establishes a limit of 50 children at any one time.

Commissioner Johansen reiterated that the applicant has proposed not more than 50 students in the childcare facility at any one time, adding that this would provide compliance with that section of the Developent Code while eliminating the need for Condition of Approval No. 5.

The public portion of the Public Hearing was closed.

Assistant City Attorney Ted Naemura indicated that he had no comments or questions with regard to this proposal.

Commissioner Johansen expressed his appreciation of the additional information that had been provided, adding that his questions addressed and he would be willing to support a motion for approval, preferably including the elimination of Condition of Approval No. 5.

Observing that he had not been in attendance at the previous hearing on August 28, 2002, Commissioner Barnard expressed his intention to abstain from voting on this issue.

Commissioner Maks stated that after receiving the additional informaion, he would support a motion for approval, noting that this action also approves the occupancy of 240 students, as approved in the previous land use action. He emphasized the necessity of considering any potential uses with regard to CUPs. Expressing his opinion that it is redundant, he agreed with Commissioner Johansen's suggestion to eliminate Condition of Approval No. 5, adding that this proposal provides a benefit to the community.

Chairman Voytilla expressed his support of the proposal, indicating that his questions and concerns had been addressed.

Observing that he is in support of the application, Commissioner Pogue noted that he would also support the elimination of Condition of Approval No. 5.

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Commissioner Winter concurred with his fellow Commissioners in their support of this application, adding that he appreciates the proposed addition of shrubbery around the fence.

Commissioner Maks MOVED and Commissioner Johansen SECONDED a motion to approve CUP 2002-0016 – Pilgrim Lutheran Church Childcare Conditional Use Permit, based upon the testimony, reports and exhibits, and new evidence presented during the Public Hearing on the matter, and upon the background facts, findings and conclusions found in the Staff Report dated August 12, 2002, as amended, and Memorandum dated September 11, 2002, including additional information provided at the Public Hearings of August 28, 2002 and September 18, 2002, and including Conditions of Approval Nos. 1 through 4, with amendments, as follows:

3. Prior to beginning operation of the childcare service, the applicant shall construct a five-foot fence to the location <u>as modified by Exhibit 4 of the Staff Memorandum dated September 11, 2002</u> and design approved by the City for an outdoor play area, as required in Section 60.40.25.8 of the Development Code. <u>Shrubbery proposed along the site frontage of SW 12th Street where shown to the quantity and description provided in the applicant's letter received September 5, 2002 shall be planted within three weeks following fence construction.</u>

4. Pursuant to Section 40.05.15.1.F of the Development Code, separate Conditional Use Permit approval shall be required for any future expansion to occupancy associated with the day care facility, or <u>occupancy</u> expansion associated with the existing elementary and middle school program, or the introduction of any other school program that utilizes church and school facilities.

with the deletion of Condition of Approval No. 5, as follows:

5. Pursuant to Section 60.40.25.8.A of the Development code, the childcare program shall be licensed by the Oregon Employment Department Child Care Division for maximum occupancy of 50 children.

Motion **CARRIED** by the following vote:

AYES: Johansen, Maks, Pogue, Voytilla and Winter.

NAYS: None.
ABSTAIN: Barnard.
ABSENT: Bliss

Chairman Voytilla reiterated that those individuals who are interested in the Scenic Tree Project are welcome to attend the informational session provided by staff behind the partition in the back of the Council Chambers.

7:44 p.m. – Mr. Winter and Senior Planner John Osterberg left.

7:44 p.m. to 7:53 p.m. – break.

NEW BUSINESS:

PUBLIC HEARINGS:

A. <u>CPA 2002-0007 – COMPREHENSIVE PLAN MAP</u> <u>AMENDMENT</u>

B. $\overline{\text{CPA}}$ 2002-0008 – COMPREHENSIVE PLAN TEXT AMENDMENT

This is a request for Planning Commission approval of a City-Initiated amendment to sections of the Comprehensive Plan relating to the identification and protection of natural, scenic and historic resources. As a first step, the City's Significant Natural Resources Map would be amended to show properties on which are located trees, tree corridors and groves deemed to be scenically significant. These properties will be selected from sites inventoried by City staff based on criteria agreed to by the Planning Commission. Previous inventories adopted in 1984, 1991 and 1999 that identified significant tree resources would be deleted. Four tree categories --Scenic Trees, Scenic Groves, Scenic Neighborhood Groves, and Scenic Corridors-- would be shown on the map. Additionally, the Plan's text would be amended to add Scenic Tree Project inventory information explaining the significance determination.

Observing that members of staff are available in the next room to respond to questions, Chairman Voytilla emphasized that the purpose of this Public Hearing is to gather information from the public with regard to these significant resources, specifically trees, within the community. He emphasized that regulations and use of property are not the subject at this time, pointing out that only the inventory and different categories would be discussed at this time. He discussed the process with regard to the Scenic Tree Program, noting that further Public Hearings scheduled in October 2002 would address regulation of this resource. He pointed out that the public is encouraged to participate in this project, adding that while staff would like tonight's testimony to address the south end of the project as much as possible, those individuals who were unable to attend the previous hearing with regard to the north end of the project would be permitted to testify as well. Concluding, he instructed those who wish to testify to complete and submit a yellow testimony card.

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Senior Planner Barbara Fryer introduced new staff member, Associate Planner Suzanne Carey, adding that she would be working on the Scenic Tree Project as well as several other projects.

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Ms. Fryer explained that the proposal for the Scenic Tree Project actually provides for the deletion of the significant, important and other natural area designation within the 1984 map, as well as the Significant Tree Inventory within the 1991 map adopted by the Board of Design Review and the Significant Tree Inventory of Annexed Areas within the 1999 map adopted by the City Council. She noted that this proposal also adds four new scenic resource categories, specifically Groves, Neighborhood Groves, Individual Trees and Corridors, as well as the Scenic Tree Inventory background documents to Volume 3 of the Comprehensive Plan. Observing that staff is utilizing Statewide Planning Goal 5 as the authority for this particular project, she pointed out that this is located in Exhibit 21 of the Staff Report dated August 5, 2002. She noted that there are actually 14categories within Statewide Planning Goal 5, as follows: 1) Wetlands; 2) Riparian Corridors; 3) Wildlife Habitat; 4) Groundwater Resources; 5) Mineral and Agregate Resources; 6) Open Spaces; 7) Federal Wild and Scenic Rivers; 8) Oregon Scenic Waterways; 9) Approved Oregon Recreation Trails; 10) Natural Areas; 11) Wilderness Areas; 12) Energy Sources; 13) Historic Resources; and 14) Scenic Views and Sites. She noted that Scenic Views and Sites is the category utilized for the Scenic Tree Project, observing that these include lands that are valued for their aesthetic appearance.

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Ms. Fryer mentioned that the Goal 5 process includes four steps, as follows: 1) Inventory; 2) Determination of Significance; 3) Environmental, Social, Economic and Energy (ESEE) Consequences Analysis, which only includes those resources that are designated as

significant and determines whether there would be full, partial or no protection of the resource from conflicting uses; and 4) Adoption of a Program, which could include regulations, as well as many other items, including web information, Saturday educational classes, and the mailing of informational literature to property owners with regard to the proper maintenance of their tree resources.

Observing that the current status of the Scenic Tree Project involves the first evidentiary hearing for the south half, Ms. Fryer noted that it is anticipated that following testimony, this hearing would be continued to October 2, 2002, at which time the Planning Commission would make a preliminary determination with regard to which resources are significant. This determination would then be continued to a future date, potentially November or December of 2002, when new notice would be provided to persons who have testified, NACs, CPOs, and owners of properties containing "significant" resources with regard to the Public Hearing and final decision on the overall project. Noting that staff anticipates that a final decision would be made by June or July of 2003, she pointed out that the new regulations would become effective at that time.

Ms. Fryer explained that the Goal 5 process requires that the location, quality and quantity of these resources be identified, adding that this inventory includes resources within the City of Beaverton as well as its immediate surroundings. She pointed out that this inventory includes the same boundaries that were included in the Local Wetland Inventory that was completed in 1999, which is basically from Highway 26 south to SW Barrows Road, SW Scholls Ferry Road, SW Hall Boulevard, and SW Taylor's Ferry Road, and from the Multnomah County line over to SW 170th Avenue up to SW Beaverton/ Hillsdale Highway, where it extends to SW 185th Avenue. She emphasized that the inventory would be in effect for those areas that are unincorporated, although there would be no regulatory effect until annexation has occurred.

Ms. Fryer clarified that Neighborhood Groves can be differentiated from Groves in that they are located in substantially developed areas, with little or no under story species present. She described them as clusters of trees that could be distinguished separately as Individual Trees, although it is difficult due to the density of the resource. She pointed out that these resources are found within developed residential, commercial and industrial tree areas, emphasizing that they could include trees that have been planted. Observing that these resources typically include medium to large sized groupings of trees

identified as being of the same or similar species, age, or height that enhance the beauty, character or value of a particular neighborhood or business area, she noted that this classification is often used for areas that have been set aside as tree preservation tracts following development.

Ms. Fryer discussed Groves, noting that this resource includes native urban forests or large tree clusters, generally with under story species. She pointed out that Groves are found mainly in undeveloped areas, underdeveloped areas, and on public properties.

Referring to Corridors, Ms. Fryer described this resource as mature rows of trees that frame an area, usually within public rights-of-way, adding that they are generally similar species with a minimum diameter at breast-height of six inches.

Ms. Fryer discussed Individual Trees, observing that these include specimen trees that stand out within a neighborhood or along streets or other public viewing locations, such as parks or schools. She mentioned that this category also includes some clusters of two or more trees that are grouped closely together or possess similar characteristics, adding that species identification, mature size, overall shape, health and any unique features are considered with regard to this category. She pointed out that unique features could be considered if a tree is featured in the *Beaverton Valley Times* as one of Beaverton's favorite trees.

Ms. Fryer mentioned eight characteristics were evaluated with regard to Neighborhood Groves, twelve characteristics with regard to Groves, eight characteristics with regard to Corridors, and five characteristics with regard to Individual Trees, noting that these characteristics were all rated high, medium or low.

Referring to Neighborhood Groves, Ms. Fryer noted that a Work Session with the Planning Commission had determined which characteristics were more significant from an aesthetic point of view with regard to each of the categories. She explained that health, specifically invasive species, stock, and grove edge effect, had been determined to be the three primary characteristics to be considered more important than the other characteristics, adding that this characteristic had been assigned a weight of four. Observing that appearance had been assigned a weight of three, she noted that age had been assigned a weight of two, adding that the remaining

characteristics (context, number of trees, and rarity) had not been assigned a weight.

Referring to Groves, Ms. Fryer indicated that health, specifically invasive species, stock, and grove edge effect, had again been determined to be the three primary characteristics considered to be the most important, and had been assigned a weight of four, adding that appearance had been assigned a weight of three. She pointed out that age had been assigned a weight of two, noting that the remaining characteristics (access, context, number of trees, complexity, diversity, scale and rarity) had not been assigned a weight.

Ms. Fryer referred to Corridors, observing that appearance had been assigned a weight of four, noting that age, frame and context were weighted three. She mentioned that length, uniformity of size, uniformity of species and native had not been assigned a weight.

Ms. Fryer discussed Individual Trees, noting that condition and health had received a weighting of four, appearance had received a weighting of three, and age had received a weighting of two, and native or rarity had not received a weighting.

With regard to a determination of significance in the Statewide Planning Goal 5 process, Ms. Fryer pointed out that it is necessary to determine which inventoried resources are significant. She explained that only those significant resources move on to the next step, adding that the other resources remain on the inventory but are not regulated. She noted that staff recommends resources scoring above average, utilizing the weighted scores for the Neighborhood Groves, Corridors, and Individual Trees Categories for designation as significant, emphasizing that they are recommending that all Grove resources be designated as significant and carried on to the next step to determine ESEE Consequences of either fully, partially or not protecting each resource.

Ms. Fryer pointed out that the highest possible weighted score for Neighborhood Groves is 60, adding that staff recommends that the greater than average weighted score of 55 be determined as significant.

Observing that the highest possible weighted score for Groves is 72, Ms. Fryer noted that while the greater than average weighted score is 42, staff recommends that all Groves should be determined as significant.

Ms. Fryer noted that the highest possible weighted score for Corridors is 42, adding that staff recommends that the greater than average weighted score of 34 should be determined as significant.

Ms. Fryer mentioned that the highest possible weighted score for Individual Trees is 33, noting that staff recommends that the greater than average weighted score of 30 should be determined as significant.

On question, Ms. Fryer explained to Commissioner Barnard that any score greater than average would be considered significant with regard to Neighborhood Groves, Corridors and Individual Trees, with the exception of Groves, all of which would be considered significant.

Ms. Fryer explained that from a total of 220 Neighborhood Groves, staff is proposing that 56% (124) would be considered significant.

Observing that 80% of the Groves are actually greater than average, Ms. Fryer stated that staff is proposing that all 139 of these resources be determined significant.

Noting that 60% of the Corridors scored greater than average, Ms. Fryer pointed out that staff is proposing that these 27 resources be designated as significant.

With regard to Individual Trees, Ms. Fryer pointed out that 338 of the 507 resources score greater than average, noting that 67% of the total would be designated as significant.

Ms. Fryer pointed out that the next step involves the ESEE Consequences Analysis, with regard to allowing, limiting, and prohibiting conflicting uses within a resources, as well as the development of a program to implement those decisions.

Referring to the Staff Report, Ms. Fryer explained that the proposal meets or will meet, upon completion of the ESEE and the program, the six Comprehensive Plan criteria cited in the August 5, 2002, Staff Report.

Ms. Fryer discussed Supplemental Staff Report No. 1, dated August 27, 2002, observing that this document identified a number of issues related to the proposal, specifically an error with regard to notification, adding that several individuals had indicated that they had received only one side of this double-sided notice. She pointed out that staff had mailed an new notice to the individual reporting this oversight, as well

as 30 adjacent neighbors, adding that they had also published notification in the newspaper with regard to this issue. She mentioned another issue with regard to telephones calls received indicating that staff had actually missed a portion of the inventory within Exhibit 23, adding that only certain listed tree species within those areas would be included in the inventory. She discussed known tree removals, observing two instances in which certain individuals had removed their trees. She mentioned another issue with regard to certain data corrections, as well as an issue pertaining to letters that had been submitted. She pointed out that a final issue addressed notices that individual property owners had received with regard to tree resources that were not actually located on their properties.

Ms. Fryer discussed Supplemental Staff Report No. 2, dated September 11, 2002, observing that the Neighborhood Grove species identification at the meeting of September 4, 2002 had been incorrect. Noting that this information has been corrected, she pointed out that the material is within the packets, adding that this information has also been corrected on the website. She pointed out that staff had revised their recommendation with regard to Groves, noting that due to the overall scarcity of groves, as well as concerns that have been expressed over the years with regard to the development within these groves, staff had determined that all of these resources should be determined significant. She explained that the ESEE would provide a method for determining whether full, partial or no protection would be appropriate in each individual case. She discussed an issue with regard to additional resources that had been removed.

Observing that Supplemental Staff Report No. 3, dated September 18, 2002, had been distributed this evening, Ms. Fryer pointed out that the first issue addressed in this document concerns an e-mail submitted by Wes Yuen with regard to Neighborhood Grove 6-02. She mentioned that due to a clerical error, this grove had been referred to as Neighborhood Grove 06-07 within the Staff Report. Noting that staff had met with two of the City Arborists, Pat Hoff and Steve Brennan, out on the site, in an effort to clarify which species exist within this Neighborhood Grove, she pointed out that they had suggested the addition of Western White Pine and Jeffrey Pine to the species list. She mentioned that three Ponderosa Pines located on Mr. Yuen's neighbor's property, within the Neighborhood Grove. She discussed the issue of missing photographs, observing that photographs of several trees had not been included within the packet, and noted that they have been included within this document. With regard to the

Plant Species List, she pointed out that duplicate abbreviations had been noted and clarified.

Ms. Fryer mentioned that the purpose of tonight's hearing is to receive the Staff Report, to receive public testimony primarily with regard to the south half of the study area, and to continue the hearing until October 2, 2002, at which time the Planning Commission would consider the Staff Report and testimony received in order to make a preliminary finding with regard to the inventory and significance. Concluding, she explained that at that time, the hearing would be continued to a date uncertain in order to allow staff to bring the ESEE Analysis and Program together for consideration, and offered to respond to questions.

Referring to Supplemental Staff Report No. 2, Commissioner Maks noted that he disagrees strongly with staff's recommendation to determine that all Groves should be considered significant, adding that he also feels that it is excessive to determine 56% of the Neighborhood Groves as significant. He discussed regulations concerning significant trees, specifically with regard to preservation of only 5% of these resources. Expressing his opinion that only those trees that are truly significant should receive this rating, he emphasized that these trees that have been designated as significant should receive full protection.

Chairman Voytilla expressed his agreement with Commissioner Maks, pointing out that some of the resources determined to be significant within the Staff Report do not qualify as significant in his opinion.

In response to a statement by Commissioner Johansen, Ms. Fryer stated that because the Planning Commission is not responsible for making a final decision at this time through a Planning Commission Order, the project would remain open until adoption of the final order, which would be presented to the City Council for their consideration.

Commissioner Barnard expressed concern that determining all Groves as significant could generate a great deal of opposition from the public, adding that he is also concerned with creating issues that would have the potential of making some properties undevelopable.

Commissioner Winter pointed out that he is struggling with attempting to quantify what is essentially a non-quantifiable issue.

Observing that this determination is based upon the average score, Ms. Fryer explained that the overall breadth of scores for Grove resources had been greater than those of the other resources. She pointed out that while there had been 12 characteristics with regard to Groves, Neighborhood Groves and Corridors had included only eight, and Individual Trees had only provided for five characteristics, noting that the span varied greatly between Groves and the other resources.

Chairman Voytilla referred to the packet of pictures within Supplemental Staff Report No. 2, specifically G20-05 and G20-06, expressing that the houses are the same and they both appear to be the same grove.

Ms. Fryer advised Chairman Voytilla that these groves are each located on opposite sides of the power lines.

Chairman Voytilla expressed his opinion that the photographs are somewhat confusing.

Ms. Fryer verified that G20-05 and G20-06 are two different groves, noting that the photograph is incorrect and should not have been included.

Chairman Voytilla pointed out that he had been surprised to note that some of the photographs actually include other elements that identify the location, such as park signs, trails, benches, and picnic tables, etc. He questioned the possibility of superimposing the parklands onto the proposed inventory and providing copies to members of the Planning Commission in order to determine how many of these resources are already in public ownership.

Ms. Fryer advised Chairman Voytilla that this map is available, adding that it had been posted the previous week, and mentioned that staff had included publicly owned lands such as schools and parks.

Chairman Voytilla noted that his greatest concern is with parks, observing that this involves community values and issues with regard to the Urban Growth Boundary (UGB). He pointed out that with no additional lands available in this area for the potential expansion of the UGB, virtually every property that is not a public park would eventually be designated for redevelopment.

Ms. Fryer pointed out that staff would address this issue through the ESEE Analysis, adding that maps providing this information are available for review.

Observing that members of staff are available in the next room to respond to questions, Chairman Voytilla pointed out that public testimony, rather than questions, would be accepted at this time, adding that each individual would be limited to five minutes.

PUBLIC TESTIMONY:

JACK KRIEGER stated that he lives on Greenway Park, adding that his property has been included in Neighborhood Grove NG 27-05. Observing that it is his understanding that these resources are located in substantially undeveloped areas, he pointed out that while this area is substantially undeveloped, his concern is that this area should have instead been included in Grove G 27-01. He mentioned that there were obviously not enough trees in the area for consideration as a Grove, he noted that a lot of the backyard trees that have been planted have been included for consideration as a Neighborhood Grove. explained that he and many of the neighbors would like to see NG 27-05 blended into Grove G 27-01, emphasizing that the majority of this property is publicly owned (Greenway Park and Greenway Elementary School), rather a privately developed area. Concluding, he expressed his opinion that this would alleviate some of the concerns with regard to this project.

Ms. Fryer responded that this portion of Greenway Park is more developed, observing that it includes trails and a large playground. Noting that a lot of the area is grass, she pointed out that the majority of the trees proposed to be included in this Neighborhood Grove have been planted. She explained that while a stream corridor runs through the property, the majority of the large trees are not located within this stream corridor. She noted that Grove G 27-01 includes primarily wetland trees and Oregon White Oak, adding that the character of the trees has changed from Grove G 27-01 to Neighborhood Grove NG 27-05.

Mr. Krieger advised the Planning Commission that the residents of this area do not believe that there are a significant number of trees in there that would justify designation as a Neighborhood Grove, reiterating that they would prefer that these resources be blended into Grove G 27-01, which is all public land.

Chairman Voytilla questioned whether Mr. Krieger's concern is specifically for his property.

Agreeing that his concern is specifically with regard to his property, Mr. Krieger suggested that he is one of those individuals to whom Commissioner Maks had referred, emphasizing that he believes that he should be able to make his own decisions with regard to his own trees. He pointed out that his primary objective is to prevent his own trees from being included in a Neighborhood Grove designation.

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Commissioner Maks advised Mr. Krieger that the Grove designation would most likely include more stringent regulations than those associated with a Neighborhood Grove.

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Mr. Krieger explained that his suggestion had been to blend the trees in Neighborhood Grove NG 27-05, *up to the back of the property lines of the park*, into Grove G 27-01, adding that he had intended to exclude the trees on the property that abuts the park.

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Commissioner Maks reminded Mr. Krieger that Ms. Fryer had stated that a grove is only the identified trees in a grove, observing that this could potentially apply to all, none or only one of his trees.

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Mr. Krieger emphasized that he does not want the trees on his property to be either a Grove or a Neighborhood Grove, questioned whether he would receive any response before final action is taken, and offered to respond to questions.

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Chairman Voytilla urged Mr. Krieger to continue to attend and participate in the hearings with regard to the Tree Inventory.

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Mr. Ringo discussed the recently established weighting characteristics with regard to various tree categories, observing that these weighting characteristics for both Groves and Neighborhood Groves are the same. He pointed out that based upon primary objectives in the OAR Planning Goal 5, the protection of natural groves should far outweigh the protection of neighborhood groves. He expressed his opinion that a weighting factor for natural groves, as compared to neighborhood groves, should be far greater, adding that this would provide for an analysis that would provide some form of equitable treatment that acknowledges the difference in resource quality along with the rights of property owners. He noted that within Planning Goal 5, the process appears to be the latitude for the Planning Commission to make an up front decision on the adequacy of information collected and interpretation of findings. He emphasized that no matter how one categorizes or weighs various inventory parameters, there should be a reality check, early on, as to the environmental, social, and economic consequences of the Scenic Tree Project.

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> Observing that this involves our tax dollars at work, Mr. Ringo questioned why this project is proceeding if community support is not prevalent. He requested clarification of whether this project is really that vital to the City of Beaverton, particularly when considering the more pressing educational and economic issues facing the community at this time. Noting that he has been working closely with numerous other property owners with regard to this issue, he pointed out that many of these individuals had received no notice concerning the efforts of the Planning Commission on the Scenic Tree Project. Emphasizing that this potential decision would directly involved the property rights of many individuals, he emphasized that it is necessary to ensure as much community involvement as possible before any final decision is He noted that as he has stated previously, the City of reached. Beaverton must not establish regulations with regard to a Scenic Tree Project that would result in either a forfeiture or encroachment upon an individual's property rights, adding that there should be no inequity with regard to the treatment of these rights. He expressed his opinion that an opportunity exists to provide incentive programs that could achieve the same results with regard to tree preservation with a minimum of regulation control for Neighborhood Groves. Noting that he is limited to five minutes, he submitted a document, dated September 18, 2002, containing his comments with regard to Neighborhood Groves. Observing that the individuals who live within these areas are making every attempt to provide adequate maintenance for their trees, he pointed out that this involves a considerable cost to the property owner. He expressed concern that the

Planning Commission proposes to increase these costs through additional regulations and monetary penalties, which would serve to create an even greater burden on the property owners. He requested clarification of how a retired person could meet those provisions, emphasizing that they are on a fixed income and often unable to even meet their own medical and prescription costs.

Chairman Voytilla encouraged Mr. Ringo to attend and participate in future hearings with regard to the Scenic Tree Project, emphasizing that his testimony is very valuable.

Mr. Ringo emphasized that he is concerned with his property, pointing out that he is opposed to allowing the government to have control over his private property.

Commissioner Pogue expressed appreciation to Mr. Ringo for his testimony, and requested clarification of his statement indicating that he had not received adequate notification with regard to this project.

Mr. Ringo advised that his neighbors had not received this notification, observing that when he had personally made the effort to discuss the situation with his neighbors, they had not been aware of the Scenic Tree Project.

Chairman Voytilla questioned whether Mr. Ringo attends his NAC Meetings.

Mr. Ringo stated that while he does not currently attend the NAC Meetings, it might be a good idea to start.

Chairman Voytilla explained that the NAC Meetings serves as one of the methods of outreach offered by the City of Beaverton, adding that a great deal of information is available at these meetings.

Chairman Voytilla called **PHILLIS KIRSE** to testify. There was no response.

<u>CATHERINE ARNOLD</u> stated that she would like to discuss two more broad issues with regard to the Scenic Tree Project, observing that while Poplar Trees are currently included as a tree that would be considered significant in neighborhoods, she does not feel these trees are appropriate for a neighborhood. Observing that these trees reach a height of greater than 100 feet, she pointed out that they are extremely messy, with extensive roots that have the potential to destroy

foundations. Emphasizing that these trees are very difficult to control, she reiterated that they do not provide a good neighborhood tree. Noting that she had discussed this issue with City Arborist Steve Brennan, she pointed out that he had been surprised to learn that Poplar Trees were included in a Neighborhood Grove.

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Ms. Arnold questioned whether there are different types of Neighborhood Groves that might be better served by different types of regulation, information, or education.

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Chairman Voytilla advised Ms. Arnold that he does not have this information at this time, emphasizing that this is something that still has to be determined.

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WILEY WENGER mentioned that his property is located adjacent to Greenway Park, noting that he is also concerned with Neighborhood Grove NG 27-05. He pointed out that it appears that there are two different types of groves that are designated as Neighborhood Groves, observing that this is confusing in itself. He noted that a remnant grove of Douglas Fir, Pondorosa Pine, or Oregon White Oak involves a group of trees with a basically closed canopy, expressing his opinion that this group of trees could potentially be quite significant. mentioned that the criteria addresses whether removal of a particular tree affects the edge of the grove, noting that this suggests a group of rather closely grouped trees, rather than trees that are scattered or separated by large open areas, which is the situation in Neighborhood Grove NG 27-05. He pointed out that the majority of that area involves either an open space or a school, noting that some of the pictures depict trees that are not even included in what is referred to as Neighborhood Grove NG 27-05. Concluding, he expressed his opinion that this project has been very badly conceived and evaluated.

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Chairman Voytilla again called **PHILLIS KIRSE** to testify. There was no response.

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Observing that all public testimony has been received, Chairman Voytilla requested a motion with regard to staff's request for a continuance.

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41 42 Commissioner Pogue **MOVED** and Commissioner Maks **SECONDED** a motion to continue CPA 2002-0007 — Scenic Tree Project Comprehensive Plan Map Amendment, to a date certain of October 2, 2002.

Motion **CARRIED**, unanimously.

Commissioner Pogue **MOVED** and Commissioner Maks **SECONDED** a motion to continue CPA 2002-0008 — Scenic Tree Project Comprehensive Plan Text Amendment, to a date certain of October 2, 2002.

Motion **CARRIED**, unanimously.

APPROVAL OF MINUTES:

Minutes of the meeting of August 28, 2002, submitted. Chairman Voytilla requested that lines 24 through 26 of page 2 be amended, as follows: "Chairman Voytilla commented that in addition to being he is very familiar with the this site because he had operated an office in the area, adding that a recent site visit had not resulted in any contact with any individual(s) with regard to this application." Chairman Voytilla requested that lines 28 through 30 of page 7 be amended, as follows: "...it would be is extremely difficult to motivate any individuals employees to leave their vehicles and walk a mile this distance in order to ride the light rail in any during foul weather conditions..." Commissioner Johansen MOVED and Commissioner Pogue SECONDED a motion that the minutes be approved, as amended.

Motion **CARRIED**, unanimously, with the exception of Commissioner Barnard, who abstained from voting on this issue.

MISCELLANEOUS BUSINESS:

Chairman Voytilla observed that because next week's meeting would only serve as a continuance of CUP 2001-0028 — The Round at Beaverton Central: Planned Unit Development Modification, it would not be necessary for any members of the Planning Commission other than himself to attend.

The meeting adjourned at 9:18 p.m.